



Agenda Bill AB 25-032
Meeting Date: March 17, 2025
Agenda Item: X.B
 Regular Business Meeting
 Workshop/Study Session
 Special Business Meeting

Submitted By: Steve King, PW Director
Department: Public Works

Date Submitted: March 14, 2025
Contact Phone: 360-379-5090

SUBJECT: Bid Award for the Tyler Street Paving Project

CATEGORY:

- Consent Resolution
- Staff Report Ordinance
- Contract Approval Other:
- Public Hearing (Legislative, unless otherwise noted)
- 3-Year Strategic Plan:** 4 - Ensure sustainable future for public services and facilities

Cost Allocation Fund: 305 CIP Street

BUDGET IMPACT:

Expenditure Amount: \$145,000
Included in Budget? Yes No

SUMMARY STATEMENT:

The City received TIB grants for repaving Tyler Street in 2022. The City advertised for bids in July of 2024 for a combined Lawrence and Tyler Street paving project and did not receive bids. The City rebid the project with the Lawrence Street improvements only to make the project more attractive. Given the Lawrence Street work is now complete, the City advertised bids for Tyler Street and received six bids on 3/6/2. The attached bid tabulation illustrates the bids were reasonably close to each other thereby indicating a competitive bidding climate. Several bids had math errors which were corrected according to the bidding specifications which is not uncommon. The math errors did not change the outcome of the bids and thus staff recommends waiving the irregularities and proceeding with awarding the project to the lowest responsive bidder, Northern Asphalt with a low bid of \$463,635.

The budget for this project has been challenging. The project started in 2022 with a simple pavement overlay. However, the pavement condition has rapidly deteriorated and thus staff bid the project with cement treatment similar to the test patch on Lawrence Street with the goal of creating a stable subgrade ahead of paving. Utilizing cement treated base is far less expensive than digging the street out and rebuilding with gravel base. Cement treatment has proven to provide a superior street section at a lower cost.

Additionally, significant sidewalk work has been completed between Lawrence and Clay Street with considerable work remaining between Jefferson and Clay Street to make the sidewalk accessible and compliant with ADA standards. This project connects Uptown

to Downtown with an ADA accessible route tying into the Jefferson Street sidewalk near Haller Stairs.

Unfortunately, the grant only pays for the paving work and will not pay for subgrades stabilization or additional sidewalk work. The way the bids came in, the grant funds are actually reduced thereby causing an increase in the City's obligation.

In total, if the Council decides to move forward with award of the contract, the budget impact to the City is estimated at an additional \$178,000 of Transportation Benefit District funds. The use of these funds for this project align well with the intended purpose as reported to the voters of fixing pavement conditions and improving non-motorized transportation. A revised budget is illustrated below showing the total project cost of approximately \$732,000. Currently, the City has spent approximately \$150,000 on this project which includes reconstruction of sidewalk between Lawrence and Clay Streets and design engineering. The project budget does include a small contingency amount for possible unforeseen conditions.

Revenue		Project Budget Adopted 2024	Project Budget Proposed 2025	Project Budget 3/25
	Transportation Improvement Bo	\$379,354	\$379,354	\$305,840
	Real Estate Excise Tax	\$75,000	\$75,000	\$75,000
	Transportation Improvements Funded (TBD)		\$145,000	\$323,000
	Storm - Operation Urban Forestry		\$13,500	\$13,500
	Storm - Operations		\$15,000	\$15,000
	Total Revenue	\$ 454,354	\$ 627,854	\$ 732,340
Expense		Project Budget	Project Budget	Project Budget
	Design Engineering / Permitting			
	Design Consultant	\$37,182	\$65,000	\$65,000
	Subtotal	\$ 37,182	\$ 65,000	\$ 65,000
	Construction			
	Construction Contract	\$284,516	\$284,516	\$463,635
	Pavement Repair Ahead of Over	\$40,000	\$60,000	
	CN Engineering Consultant	\$28,452	\$65,000	\$50,000
	Sidewalk Repair		\$75,000	\$75,000
	Street Crew Storm		\$15,000	\$15,000
	Street Tree Replacment		\$13,500	\$13,500
	Subtotal	\$ 352,967	\$ 513,016	\$617,135
	Project Management			
	Grant ineligible staff time	\$35,000	\$49,250	\$25,000
	Subtotal	\$ 35,000	\$ 49,250	\$ 25,000
	Project Contingency			
		\$ 28,455.00	\$ -	25000
	Eligible for 1% for the Arts			
	Not eligible - Grants and Design	\$ 750.00	\$ 750.00	
	Total Expense	\$ 454,354	\$ 628,016	\$ 732,135

The City Council has the following options in response to the bids received.

1. Award the project to the lowest bidder, Northern Asphalt.
2. Reject all bids and rebid the project.
3. Reject all bids and cancel the project.

Given the condition of the street pavement, staff recommends moving forward with the project. This project will set Tyler Street up for the next 20 plus years and serve the farmers' market as well as non-motorized users and vehicle traffic. Staff points out as discussed in the Comprehensive Streets program, how expensive street reconstruction when the pavement deterioration gets to a point of no return. Preservation is that

antidote to this problem. Preservation paving was needed approximately 10 years ago to prevent this problem. The City did not have the funding at that time.

If the City Council rejects all bids and rebids the project, there will likely be no cost savings due to the cost of engineering and rebidding. Additionally, the only way to reduce costs on this project is to remove the cement treatment. Thus, the only other option is to cancel the project which would mean returning the State grant of \$306,000.

Fortunately, the Transportation Benefit District funding has been coming in better than expected as reported at the January 13, 2025 City Council workshop. The proposed increase in expenditure of funding for this project does not jeopardize future projects as presented in the workshop.

ATTACHMENTS: Bid Tabulation

CITY COUNCIL COMMITTEE RECOMMENDATION: N/A

RECOMMENDED ACTION:

Move to award the Tyler Street Paving project to the lowest responsive bidder, Northern Asphalt and authorize a budget amendment in the amount of \$178,000 of additional Transportation Infrastructure Funded funds.

ALTERNATIVES:

- Take No Action Refer to Committee Refer to Staff Postpone Action
 Remove from Consent Agenda Waive Council Rules and approve Ordinance ____
 Other:

**BID TOTALS
TYLER STREET PROJECT**

BIDDER (POST REVIEW):		Engineer's Estimate	Active Construction, Inc.	Tony Lind Paving	Agate Asphalt	Northern Asphalt	Lakeside Industries, Inc.	Puget Paving & Construction, Inc.
			P.O. Box 430	23048 172nd Ave SE	16330 State Hwy 305 NE Suite 200	P.O. Box 1409	P.O. Box 728	10910 26th Ave S
			Puyallup, WA 98371	Kent, WA 98042	Poulsbo, WA 98370	Kingston, WA 98346	Port Angeles, WA 98362	Lakewood, WA 98499
PROPOSAL		post review order	4	6	2	1	3	5
SCHEDULE A	Schedule A (TIB)	\$ 411,531.00	\$ 309,174.25	\$ 442,317.25	\$ 303,577.00	\$ 283,777.50	\$ 281,969.50	\$ 359,693.50
SCHEDULE B	Schedule B (City Funds)	\$ 196,012.50	\$ 233,367.75	\$ 250,393.75	\$ 230,838.25	\$ 179,857.75	\$ 254,122.25	\$ 223,275.50
TOTAL COST	TOTAL	\$ 607,543.50	\$ 542,542.00	\$ 692,711.00	\$ 534,415.25	\$ 463,635.25	\$ 536,091.75	\$ 582,969.00

PROJECT NAME: TYLER STREET PROJECT

BID PROPOSAL: Schedule A (TIB)

ITEM NO.	WSDOT SPEC	ITEM DESCRIPTION	ENGR QTY.	UNIT	Engineer's Estimate		UNIT	QTY.	Active Construction, Inc.		Tony Lind Paving		Agate Asphalt		Northern Asphalt		Lakeside Industries		Pudget Paving	
					Unit Price	TOTAL			Unit Price	TOTAL	Unit Price	TOTAL	Unit Price	TOTAL	Unit Price	TOTAL	Unit Price	TOTAL	Unit Price	TOTAL
		PREPARATION																		
1	1-09	MOBILIZATION	0.8	L.S.	\$60,000.00	\$48,000.00	L.S.	1	\$ 30,000.00	\$ 30,000.00	\$ 35,000.00	\$ 35,000.00	\$ 80,000.00	\$ 80,000.00	\$40,000.00	\$40,000.00	\$20,000.00	\$20,000.00	\$ 40,250.00	\$ 40,250.00
2	8-22	REMOVING PAINT LINE	61	LF	\$3.00	\$183.00	LF	61	\$ 11.00	\$ 671.00	\$ 21.00	\$ 1,281.00	\$ 8.00	\$ 488.00	\$10.00	\$610.00	\$14.00	\$854.00	\$ 13.00	\$ 793.00
		HOT MIX ASPHALT																		
10	5-04	COMMERCIAL HMA	600	TON	\$225.00	\$135,000.00	TON	600	\$ 180.00	\$ 108,000.00	\$ 175.00	\$ 105,000.00	\$ 178.00	\$ 106,800.00	\$170.00	\$102,000.00	\$152.00	\$91,200.00	\$ 200.00	\$ 120,000.00
11	5-04	COMMERCIAL HMA FOR PRELEVELING	120	TON	\$300.00	\$36,000.00	TON	120	\$ 203.00	\$ 24,360.00	\$ 175.00	\$ 21,000.00	\$ 178.00	\$ 21,360.00	\$160.00	\$19,200.00	\$174.00	\$20,880.00	\$ 200.00	\$ 24,000.00
		EROSION CONTROL AND ROADSIDE PLANTING																		
12	8-01	EROSION CONTROL AND WATER POLLUTION PREVENTION	0.8	L.S.	\$7,500.00	\$6,000.00	L.S.	1	\$ 7,500.00	\$ 7,500.00	\$ 5,000.00	\$ 5,000.00	\$ 2,500.00	\$ 2,500.00	\$5,000.00	\$5,000.00	\$1,500.00	\$1,500.00	\$ 6,200.00	\$ 6,200.00
		TRAFFIC																		
13	8-04	CEMENT CONC TRAFFIC CURB	26	LF	\$85.00	\$2,210.00	LF	26	\$ 150.00	\$ 3,900.00	\$ 125.00	\$ 3,250.00	\$ 110.00	\$ 2,860.00	\$130.00	\$3,380.00	\$130.00	\$3,380.00	\$ 234.00	\$ 6,084.00
15	8-22	PAINT LINE	3,663	LF	\$2.00	\$7,326.00	LF	3,663	\$ 1.00	\$ 3,663.00	\$ 3.75	\$ 13,736.25	\$ 1.00	\$ 3,663.00	\$2.50	\$9,157.50	\$1.30	\$4,761.90	\$ 1.50	\$ 5,494.50
16	8-22	PAINTED CROSSWALK LINE	816	SF	\$7.00	\$5,712.00	SF	816	\$ 5.00	\$ 4,080.00	\$ 12.50	\$ 10,200.00	\$ 3.50	\$ 2,856.00	\$5.00	\$4,080.00	\$5.85	\$4,773.60	\$ 6.00	\$ 4,896.00
17	8-22	PAINTED ACCESS PARKING SPACE SYMBOL	1	EA	\$200.00	\$200.00	EA	1	\$ 350.00	\$ 350.00	\$ 250.00	\$ 250.00	\$ 100.00	\$ 100.00	\$250.00	\$250.00	\$420.00	\$420.00	\$ 436.00	\$ 436.00
19	1-10	PROJECT TEMPORARY TRAFFIC CONTROL	0.8	LS	\$100,000.00	\$80,000.00	LS	1	\$ 56,850.25	\$ 56,850.25	\$ 135,000.00	\$ 135,000.00	\$ 10,000.00	\$ 10,000.00	\$15,000.00	\$15,000.00	\$35,000.00	\$35,000.00	\$ 35,000.00	\$ 35,000.00
20	1-10	WORK ZONE SAFETY CONTINGENCY	1	EST	\$2,500.00	\$2,500.00	EST	1	\$ 2,500.00	\$ 2,500.00	\$ 2,500.00	\$ 2,500.00	\$ 2,500.00	\$ 2,500.00	\$2,500.00	\$2,500.00	\$2,500.00	\$2,500.00	\$ 2,500.00	\$ 2,500.00
		OTHER ITEMS																		
22	1-05	ADA FEATURES SURVEYING	1	LS	\$7,500.00	\$7,500.00	LS	1	\$ 4,500.00	\$ 4,500.00	\$ 9,000.00	\$ 9,000.00	\$ 2,750.00	\$ 2,750.00	\$3,500.00	\$3,500.00	\$13,500.00	\$13,500.00	\$ 12,000.00	\$ 12,000.00
25	8-14	CEMENT CONC CURB RAMP TYPE PERPENDICULAR A	2	EA	\$3,800.00	\$7,600.00	EA	2	\$ 2,750.00	\$ 5,500.00	\$ 5,100.00	\$ 10,200.00	\$ 3,200.00	\$ 6,400.00	\$4,000.00	\$8,000.00	\$3,800.00	\$7,600.00	\$ 5,000.00	\$ 10,000.00
26	8-14	CEMENT CONC CURB RAMP TYPER PERPENDICULAR B	16	EA	\$3,800.00	\$60,800.00	EA	16	\$ 2,800.00	\$ 44,800.00	\$ 5,100.00	\$ 81,600.00	\$ 3,200.00	\$ 51,200.00	\$4,000.00	\$64,000.00	\$3,800.00	\$60,800.00	\$ 5,000.00	\$ 80,000.00
28	1-05	RECORD DRAWINGS (MIN. BID \$2000)	1	LS	\$2,000.00	\$2,000.00	LS	1	\$ 2,000.00	\$ 2,000.00	\$ 2,400.00	\$ 2,400.00	\$ 2,500.00	\$ 2,500.00	\$2,500.00	\$2,500.00	\$2,000.00	\$2,000.00	\$ 2,000.00	\$ 2,000.00
29	1-04	BRONZE STREET NAME	6	EA	\$1,350.00	\$8,100.00	EA	6	\$ 1,500.00	\$ 9,000.00	\$ 750.00	\$ 4,500.00	\$ 1,100.00	\$ 6,600.00	\$600.00	\$3,600.00	\$1,300.00	\$7,800.00	\$ 1,340.00	\$ 8,040.00
30	1-05	FIELD FIT VERIFICATION OF FORMING	0.8	LS	\$3,000.00	\$2,400.00	LS	1	\$ 1,500.00	\$ 1,500.00	\$ 2,400.00	\$ 2,400.00	\$ 1,000.00	\$ 1,000.00	\$1,000.00	\$1,000.00	\$5,000.00	\$5,000.00	\$ 2,000.00	\$ 2,000.00
		SUBTOTAL			\$411,531.00				SUBTOTAL	\$309,174.25	SUBTOTAL	\$442,317.25	SUBTOTAL	\$303,577.00	SUBTOTAL	\$283,777.50	SUBTOTAL	\$281,969.50	SUBTOTAL	\$359,693.50

PROJECT NAME: TYLER STREET PROJECT

BID PROPOSAL: Schedule B (City Funds)

ITEM NO.	WSDOT SPEC	ITEM DESCRIPTION	ENGR QTY.	UNIT	Engineer's Estimate		UNIT	QTY.	Active Construction, Inc.		Tony Lind Paving		Agate Asphalt		Northern Asphalt		Lakeside Industries		Pudget Paving	
					Unit Price	TOTAL			Unit Price	TOTAL	Unit Price	TOTAL	Unit Price	TOTAL	Unit Price	TOTAL	Unit Price	TOTAL	Unit Price	TOTAL
PREPARATION																				
1	1-09	MOBILIZATION	0.2	L.S.	\$60,000.00	\$12,000.00	L.S.	1	\$25,000.00	\$ 25,000.00	\$35,000.00	\$35,000.00	\$ 10,000.00	\$ 10,000.00	\$30,000.00	\$30,000.00	\$ 20,000.00	\$ 20,000.00	\$ 42,000.00	\$ 42,000.00
GRADING																				
3	2-03	ROADWAY EXCAVATION INCL HAUL	172	CY	\$100.00	\$17,200.00	CY	172	\$89.00	\$ 15,308.00	\$150.00	\$25,800.00	\$ 270.00	\$ 46,440.00	\$75.00	\$12,900.00	\$ 245.00	\$ 42,140.00	\$ 70.00	\$ 12,040.00
4	2-03	UNSUITABLE FOUNDATION EXCAVATION INCL HAUL	17.2	CY	\$200.00	\$3,440.00	CY	17	\$111.00	\$ 1,887.00	\$150.00	\$2,550.00	\$ 100.00	\$ 1,700.00	\$75.00	\$1,275.00	\$ 150.00	\$ 2,550.00	\$ 80.00	\$ 1,360.00
5	4-01	FDR EXCAVATION INCL. HAUL	48.0	CY	\$100.00	\$4,900.00	CY	49	\$98.50	\$ 4,826.50	\$150.00	\$7,350.00	\$ 200.00	\$ 9,800.00	\$80.00	\$3,920.00	\$ 150.00	\$ 7,350.00	\$ 385.00	\$ 18,865.00
SURFACING																				
6	4-04	CRUSHED SURFACING BASE COURSE	154	TON	\$80.00	\$12,320.00	TON	154	\$54.00	\$ 8,316.00	\$200.00	\$30,800.00	\$ 55.00	\$ 8,470.00	\$55.00	\$8,470.00	\$ 160.00	\$ 24,640.00	\$ 114.00	\$ 17,556.00
7	4-04	CRUSHED SURFACING TOP COURSE	27	TON	\$100.00	\$2,700.00	TON	27	\$59.00	\$ 1,593.00	\$200.00	\$5,400.00	\$ 65.00	\$ 1,755.00	\$65.00	\$1,755.00	\$ 360.00	\$ 9,720.00	\$ 147.00	\$ 3,969.00
8	4-01	FULL DEPTH RECLAMATION W/ CEMENT	16,500	SF	\$4.00	\$66,000.00	SF	16,500	\$3.00	\$ 49,500.00	\$3.00	\$49,500.00	\$ 3.25	\$ 53,625.00	\$2.00	\$33,000.00	\$ 2.75	\$ 45,375.00	\$ 1.50	\$ 24,750.00
9	4-01	PULVERIZING	12,525	SF	\$0.50	\$6,262.50	SF	12,525	\$1.25	\$ 15,656.25	\$1.15	\$14,403.75	\$ 0.25	\$ 3,131.25	\$0.75	\$9,393.75	\$ 1.35	\$ 16,908.75	\$ 0.60	\$ 7,515.00
HOT MIX ASPHALT																				
10	5-04	COMMERCIAL HMA	10	TON	\$225.00	\$2,250.00	TON	10	\$435.00	\$ 4,350.00	\$175.00	\$1,750.00	\$ 178.00	\$ 1,780.00	\$200.00	\$2,000.00	\$ 335.00	\$ 3,350.00	\$ 200.00	\$ 2,000.00
EROSION CONTROL AND ROADSIDE PLANTING																				
12	8-01	EROSION CONTROL AND WATER POLLUTION PREVENTION	0.2	L.S.	\$7,500.00	\$1,500.00	L.S.	1	\$7,500.00	\$ 7,500.00	\$5,000.00	\$5,000.00	\$ 1,500.00	\$ 1,500.00	\$5,000.00	\$5,000.00	\$ 1,500.00	\$ 1,500.00	\$ 6,200.00	\$ 6,200.00
TRAFFIC																				
13	8-04	CEMENT CONC TRAFFIC CURB	64	LF	\$85.00	\$5,440.00	LF	64	\$85.00	\$ 5,440.00	\$70.00	\$4,480.00	\$ 65.00	\$ 4,160.00	\$90.00	\$5,760.00	\$ 78.00	\$ 4,992.00	\$ 80.00	\$ 5,120.00
14	8-04	CEMENT CONC. PEDESTRIAN CURB	247	LF	\$70.00	\$17,290.00	LF	247	\$65.00	\$ 16,055.00	\$50.00	\$12,350.00	\$ 55.00	\$ 13,585.00	\$125.00	\$30,875.00	\$ 65.00	\$ 16,055.00	\$ 67.00	\$ 16,549.00
18	8-21	PERMANENT SIGNING	1	LS	\$1,000.00	\$1,000.00	LS	1	\$9,000.00	\$ 9,000.00	\$3,000.00	\$3,000.00	\$ 2,000.00	\$ 2,000.00	\$3,000.00	\$3,000.00	\$ 4,000.00	\$ 4,000.00	\$ 4,020.00	\$ 4,020.00
19	1-10	PROJECT TEMPORARY TRAFFIC CONTROL	0.2	LS	\$100,000.00	\$20,000.00	LS	1	\$50,000.00	\$ 50,000.00	\$7,500.00	\$7,500.00	\$ 60,000.00	\$ 60,000.00	\$15,000.00	\$15,000.00	\$ 35,000.00	\$ 35,000.00	\$ 30,000.00	\$ 30,000.00
21	8-04	ASPHALT WEDGE CURB	302	LF	\$25.00	\$7,550.00	LF	302	\$4.00	\$ 1,208.00	\$5.00	\$1,510.00	\$ 1.00	\$ 302.00	\$2.00	\$604.00	\$ 3.25	\$ 981.50	\$ 3.25	\$ 981.50
OTHER ITEMS																				
23	8-14	CEMENT CONC SIDEWALK	49	SY	\$140.00	\$6,860.00	SY	49	\$172.00	\$ 8,428.00	\$200.00	\$9,800.00	\$ 110.00	\$ 5,390.00	\$95.00	\$4,655.00	\$ 130.00	\$ 6,370.00	\$ 234.00	\$ 11,466.00
24	8-06	CEMENT CONC DRIVEWAY ENTRANCE TYPE N/A	30	SY	\$225.00	\$6,750.00	SY	30	\$200.00	\$ 6,000.00	\$250.00	\$7,500.00	\$ 165.00	\$ 4,950.00	\$350.00	\$10,500.00	\$ 195.00	\$ 5,850.00	\$ 335.00	\$ 10,050.00
27	7-05	ADJUST CATCH BASIN	3	EA	\$650.00	\$1,950.00	EA	3	\$600.00	\$ 1,800.00	\$2,500.00	\$7,500.00	\$ 500.00	\$ 1,500.00	\$250.00	\$750.00	\$ 780.00	\$ 2,340.00	\$ 2,278.00	\$ 6,834.00
30	1-05	FIELD FIT VERIFICATION OF FORMING	0.2	LS	\$3,000.00	\$600.00	LS	1	\$1,500.00	\$ 1,500.00	\$19,200.00	\$19,200.00	\$ 750.00	\$ 750.00	\$1,000.00	\$1,000.00	\$ 5,000.00	\$ 5,000.00	\$ 2,000.00	\$ 2,000.00
					SUBTOTAL	\$196,012.50			SUBTOTAL	\$233,367.75	SUBTOTAL	\$250,393.75	SUBTOTAL	\$230,838.25	SUBTOTAL	\$179,857.75	SUBTOTAL	\$254,122.25	SUBTOTAL	\$223,275.50